# City of Lakeland Employees' Pension and Retirement System

Actuarial Valuation Report as of October 1, 2018

Annual Employer Contribution for the Fiscal Year Ending September 30, 2020







March 22, 2019

Board of Trustees City of Lakeland Employees' Pension and Retirement System Lakeland, Florida

Re: City of Lakeland Employees' Pension and Retirement System Actuarial Valuation as of October 1, 2018

**Dear Board Members:** 

The results of the October 1, 2018 Annual Actuarial Valuation of the City of Lakeland Employees' Pension and Retirement System are presented in this report.

This report was prepared at the request of the Board and is intended for use by the Retirement System and those designated or approved by the Board. This report may be provided to parties other than the System only in its entirety and only with the permission of the Board. GRS is not responsible for unauthorized use of this report.

The purposes of the valuation are to measure the System's funding progress, to determine the employer contribution rate for the fiscal year ending September 30, 2020, and to determine the actuarial information for GASB Statement No. 67 for the fiscal year ending September 30, 2018. This report should not be relied on for any purpose other than the purposes described herein. Determinations of financial results, associated with the benefits described in this report, for purposes other than those identified above may be significantly different.

The contribution rate in this report is determined using the actuarial assumptions and methods disclosed in Section B of this report. This report includes risk metrics in Section A but does not include a more robust assessment of the risks of future experience not meeting the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment.

This valuation assumed the continuing ability of the plan sponsor to make the contributions necessary to fund this plan. A determination regarding whether or not the plan sponsor is actually able to do so is outside our scope of expertise and was not performed.

The findings in this report are based on data or other information through September 30, 2018. The valuation was based upon information furnished by the Plan Administrator concerning Retirement System benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by the Plan Administrator.

Board of Trustees March 22, 2019 Page 2

This report was prepared using certain assumptions approved by the Board as authorized under Florida Statutes and prescribed by the Florida Statutes as described in the section of this report entitled Actuarial Assumptions and Methods. The investment return assumption was prescribed by the Board and the assumed mortality rates detailed in the Actuarial Assumptions and Methods section were prescribed by the Florida Statutes in accordance with Chapter 112.63, Florida Statutes. All actuarial assumptions used in this report are reasonable for purposes of this valuation.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge the information contained in this report is accurate and fairly presents the actuarial position of the Retirement System as of the valuation date. All calculations have been made in conformity with generally accepted actuarial principles and practices, with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.

Jeffrey Amrose and Trisha Amrose are members of the American Academy of Actuaries. These actuaries meet the Academy's Qualification Standards to render the actuarial opinions contained herein.

The signing actuaries are independent of the plan sponsor.

This actuarial valuation and/or cost determination was prepared and completed by me or under my direct supervision, and I acknowledge responsibility for the results. To the best of my knowledge, the results are complete and accurate. In my opinion, the techniques and assumptions used are reasonable, meet the requirements and intent of Part VII, Chapter 112, Florida Statutes, and are based on generally accepted actuarial principles and practices. There is no benefit or expense to be provided by the plan and/or paid from the plan's assets for which liabilities or current costs have not been established or otherwise taken into account in the valuation. All known events or trends which may require a material increase in plan costs or required contribution rates have been taken into account in the valuation.

Gabriel, Roeder, Smith & Company will be pleased to review this valuation and Report with the Board of Trustees and to answer any questions pertaining to the valuation.

Respectfully submitted,

GABRIEL, ROEDER, SMITH AND COMPANY

Jeffrey Amrose, MAAA

Enrolled Actuary No. 17-6599

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Consultant & Actuary



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# **SECTION A**

**DISCUSSION OF VALUATION RESULTS** 

#### **DISCUSSION OF VALUATION RESULTS**

## **Comparison of Required Contributions**

The required contributions this year compared with the preceding year are as follows.

	Fo	FYE 9/30/2020  Based on  10/1/2018  Valuation	For	FYE 9/30/20 Based on 10/1/2017 Valuation	19	Increase (Decrease)
Before Cost Sharing						
Actuarially Determined Contribution As % of Covered Payroll	\$	17,448,013 19.31 %	\$	17,772,635 19.92	%	\$ (324,622) (0.61) %
After Cost Sharing						
Employer Contribution Rate		19.26 %		19.68	%	(0.42) %
Employee Contribution Rate Plan A / B		11.05 %		11.24	%	(0.19) %
Plan C		6.30 %		6.49	%	(0.19) %
After Credit Balance Applied						
Employer Contribution Rate Use of Credit Balance (\$1,546,989 each year) Net Employer Contribution Rate		19.26 % ( <u>1.71)</u> 17.55		19.68 <u>(1.73)</u> 17.95		(0.42) % <u>0.02</u> (0.40)

The contribution developed in this valuation has been calculated as though payments are made at the end of each month. For the fiscal year ending September 30, 2020, the amount contributed by the City plus \$1,546,989 for the application of the Credit Balance must equal at least 19.26% of covered payroll. For the fiscal year ending September 30, 2019, the amount contributed by the City plus \$1,546,989 for the application of the Credit Balance must equal at least 19.68% of covered payroll.

The actual employer contribution received during the year ending September 30, 2018 was \$17,020,340, or 20.07 % of covered payroll based on covered payroll of \$84,816,890. The actual employer contribution includes \$15,473,351 from this year's City contribution plus \$1,546,989 for the application of the Credit Balance for the year (please see further details below). The actuarially determined minimum required contribution was 19.75% of covered payroll.



Pursuant to Resolution No. 5242, adopted on October 19, 2015, \$15,000,000 was transferred from the Public Improvement Endowment Fund to the Plan on November 10, 2015, and a credit balance reserve in the amount of \$15,000,000 was established. The Resolution details that this credit balance reserve is amortized over a period of sixteen years using a level dollar payment method and the current investment return assumption of 7.25%. The resulting amortization amount of \$1,546,989 is used as a credit against the annual employer required contribution after the cost sharing calculations are applied starting with the fiscal year ending September 30, 2016.

#### **Revisions in Benefits**

There were no revisions in benefits since the previous valuation.

### **Revisions in Actuarial Assumptions or Methods**

There were no revisions in actuarial assumptions or methods since the previous valuation.

#### **Actuarial Experience**

There was a net actuarial gain of \$3,381,535 (not including the gain or loss from the variable interest rate option for DROP members detailed below) since the last valuation which means that actual experience was more favorable than expected. The gain is primarily due to recognized investment return above the assumed rate of 7.25% and lower than expected salary increases. The investment return was 8.9% based on market value of assets and 7.4% based on actuarial value of assets. The actual average salary increases were 4.0% versus the average assumed rate of 6.1%. The net gain caused the required contribution to decrease by 0.35% of covered payroll.

#### **Actuarial Gains or Losses from Variable Interest Rate Option for DROP Members**

According to Ordinance No. 5434, any actuarial gains or losses incurred by the Plan as a result of the variable interest rate compared to the actual return for DROP members shall not be applied in the cost sharing analysis to affect the employee contribution rates.

For the plan year ending September 30, 2018 the affected DROP members earned \$762,982 in interest. If the actual Plan investment return of 8.10% (as determined by the investment consultant) was applied for that period, the interest earned would be \$2,060,052, resulting in a gain of \$1,297,070. On a cumulative basis, the variable interest rate option for DROP members has resulted in a decrease in the required contribution rate determined in this valuation of 0.40% of covered payroll.

#### **Funded Ratio**

The funded ratio, one measure of the Plan's financial health, is equal to the actuarial value of assets divided by the actuarial accrued (past service) liability. The funded ratio is 83.2% this year compared to 81.6% last year.



#### **Analysis of Change in Employer Contribution**

The components of change in the required contribution reflecting cost sharing are as follows:

Contribution Rate Last Year	19.68 %
Change in Cost Sharing	0.19
Change in Normal Cost Rate	(0.02)
Amortization Payment on UAAL	(0.10)
Actuarial Experience	(0.35)
Actuarial Experience from DROP	
Variable Interest Rate Option	(0.14)
Contribution Rate This Year	19.26 %

#### **Variability of Future Contribution Rates**

The Actuarial Cost Method used to determine the contribution rate is intended to produce contribution rates which are generally level as a percent of payroll. Even so, when experience differs from the assumptions, as it often does, the employer's contribution rate can vary significantly from year-to-year. Over time, if the year-to-year gains and losses offset each other, the contribution rate would be expected to return to the current level, but this does not always happen.

The Market Value of Assets exceeds the Actuarial Value of Assets by \$3,018,371 as of the valuation date (see Section C). This difference will be gradually recognized and, in the absence of offsetting losses, the computed contribution rate will gradually decrease by approximately 0.3% of covered payroll (prior to cost sharing).

Another potential area of variability has to do with the annual payment on the unfunded accrued liability (UAL). This payment is computed as a level percent of covered payroll under the assumption that covered payroll will rise by 2.5% per year or, if less, the average payroll growth over the most recent ten years. The most recent ten year average is 0.66% compared to 0.88% last year. If the tenyear average falls below this rate next year, the amortization payments will increase. For example, if the payroll growth assumption was lowered to 0%, the UAL payment would have increased from \$12,220,023 to \$12,656,507. If the 2.50% payroll growth assumption was used this year, the amortization payment would have been \$11,057,641.

#### **Relationship to Market Value**

If Market Value had been the basis for the valuation, the contribution rate would have been 19.01% (before cost sharing) and the funded ratio would have been 83.7%. In the absence of other gains and losses, the contribution rate before allowing for the cost sharing mechanism should decrease to that level over the next several years.

#### Conclusion

The remainder of this Report includes detailed actuarial valuation results, information relating to the pension fund, financial accounting information, miscellaneous employee data and a summary of plan provisions.



# RISKS ASSOCIATED WITH MEASURING THE ACCRUED LIABILITY AND ACTUARIALLY DETERMINED CONTRIBUTION

The determination of the accrued liability and the actuarially determined contribution requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability and the actuarially determined contribution that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

- Investment risk actual investment returns may differ from the expected returns;
- Contribution risk actual contributions may differ from expected future contributions. For
  example, actual contributions may not be made in accordance with the plan's funding policy or
  material changes may occur in the anticipated number of covered employees, covered payroll,
  or other relevant contribution base;
- 3. Salary and Payroll risk actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
- 4. Longevity risk members may live longer or shorter than expected and receive pensions for a period of time other than assumed;
- Other demographic risks members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.

The computed contribution rate shown on page 1 may be considered as a minimum contribution rate that complies with the Board's funding policy. The timely receipt of the actuarially determined contributions is critical to support the financial health of the plan. Users of this report should be aware that contributions made at the actuarially determined rate do not necessarily guarantee benefit security.



#### **PLAN MATURITY MEASURES**

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of members in pay status and a significant trust may be much more exposed to investment risk. Generally accepted plan maturity measures include the following:

	<u>2018</u>	<u>2017</u>
Ratio of the market value of assets to payroll	6.50	6.23
Ratio of actuarial accrued liability to payroll	7.76	7.72
Ratio of actives to retirees and beneficiaries	1.1	1.1
Ratio of net cash flow to market value of assets	-3.11 %	-3.67 %

#### RATIO OF MARKET VALUE OF ASSETS TO PAYROLL

The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. For example, if the market value of assets is 2.0 times the payroll, a return on assets 5% different than assumed would equal 10% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in plan sponsor contributions as a percentage of payroll.

## RATIO OF ACTUARIAL ACCRUED LIABILITY TO PAYROLL

The relationship between actuarial accrued liability and payroll is a useful indicator of the potential volatility of contributions for a fully funded plan. A funding policy that targets a funded ratio of 100% is expected to result in the ratio of assets to payroll and the ratio of liability to payroll converging over time.

The ratio of liability to payroll may also be used as a measure of sensitivity of the liability itself. For example, if the actuarial accrued liability is 2.5 times the payroll, a change in liability 2% other than assumed would equal 5% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in liability (and also plan sponsor contributions) as a percentage of payroll.

#### **RATIO OF ACTIVES TO RETIREES AND BENEFICIARIES**

A young plan with many active members and few retirees will have a high ratio of active to retirees. A mature open plan may have close to the same number of actives to retirees resulting in a ratio near 1.0. A super-mature or closed plan may have significantly more retirees than actives resulting in a ratio below 1.0.

#### RATIO OF NET CASH FLOW TO MARKET VALUE OF ASSETS

A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.



#### **ADDITIONAL RISK ASSESSMENT**

Additional risk assessment is outside the scope of the annual actuarial valuation. Additional assessment may include scenario tests, sensitivity tests, stochastic modeling, stress tests, and a comparison of the present value of accrued benefits at low-risk discount rates with the actuarial accrued liability.



# **SECTION B**

**VALUATION RESULTS** 

PARTICIPANT DATA				
	Oct	tober 1, 2018	Oc	tober 1, 2017
ACTIVE MEMBERS				
Number		1,417		1,407
Covered Annual Payroll	\$	88,153,554	\$	87,043,956
Average Annual Payroll	\$	62,211	\$	61,865
Average Age		43.6		43.9
Average Past Service		9.8		10.2
Average Age at Hire		33.8		33.7
ACTIVE CROSS-CREDIT MEMBERS			<u> </u>	
Number		16		17
Covered Annual Payroll	Ś	1,309,193	\$	1,314,628
Average Annual Payroll	\$ \$	81,825	\$	77,331
Average Age	'	42.6		41.8
Average Past Service		5.0		4.9
RETIREES & BENEFICIARIES				
Number		1,151		1,103
Annual Benefits	Ś	34,058,467	\$	32,063,547
Average Annual Benefit	\$ \$	29,590	\$	29,069
Average Age		69.0	·	68.6
DROP MEMBERS				
Number		193		198
Annual Benefits	Ś	9,256,983	\$	9,215,893
Average Annual Benefit	\$ \$	47,964	\$	46,545
Average Age		59.5	, T	59.4
TERMINATED VESTED MEMBERS	<u> </u>		<u> </u>	
Number		94		76
Annual Benefits	خ	1,433,645	¢	1,098,712
Average Annual Benefit	\$ \$	1,455,045	\$ \$	1,098,712
Average Affilial Benefit  Average Age		15,252 45.5	۰ ا	14,457 46.1
Average Age	1	٠.٠		40.1



ACTUARIALLY DETERMINED CONTRIBUTION (ADC)				
A. Valuation Date	October 1, 2018	October 1, 2017		
B. ADC to Be Paid During Fiscal Year Ending	9/30/2020	9/30/2019		
C. Assumed Date of Employer Contributions	Monthly	Monthly		
D. Annual Payment to Amortize Unfunded Actuarial Liability	\$ 12,220,023	\$ 12,553,657		
E. Employer Normal Cost	4,183,000	4,150,218		
F. ADC if Paid on the Valuation Date: D + E	16,403,023	16,703,875		
G. ADC Adjusted for Frequency of Payments	17,026,502	17,338,789		
H. ADC as % of Covered Payroll	19.31 %	19.92 %		
Assumed Rate of Increase in Covered     Payroll to Contribution Year	2.50 %	2.50 %		
J. Covered Payroll for Contribution Year	90,357,393	89,220,055		
K. ADC for Contribution Year Before Cost Sharing: H x J	17,448,013	17,772,635		
L. ADC Before Cost Sharing as % of Covered Payroll in Contribution Year: K÷J	19.31 %	19.92 %		
M. ADC for Contribution Year After Cost Sharing*	17,402,834	17,558,507		
N. ADC After Cost Sharing as % of Covered Payroll in Contribution Year*	19.26 %	19.68 %		
O. ADC for Contribution Year After Credit Balance Use*	15,855,845	16,011,518		
P. ADC After Credit Balance Use as % of Covered Payroll in Contribution Year*	17.55 %	17.95 %		

st See next two pages for details.



# REQUIRED CONTRIBUTIONS FOR FISCAL YEAR ENDING SEPTEMBER 30, 2020 AFTER REFLECTING COST SHARING FEATURE\*

I.	Cost Sharing Feature			
a.	Base Employer Contribution	19.60%		
b.	Required Employer Contribution	19.31%		
c.	(Gain)/Loss Due to DROP Variable Interest Rate Option	-0.40%		
d.	Required Employer Contribution for Cost Sharing: b c.	19.71%		
e.	Change in Required Contribution: d a.	0.11%		
		<b>Before Cost</b>	Sharing	After Cost
		Sharing	Amount	Sharing
f.	Employer Contribution Rate	19.60%	0.06%	19.66%
g.	Plan A / B Employee Contribution Rate	11.00%	0.05%	11.05%
h.	Plan C Employee Contribution Rate	6.25%	0.05%	6.30%
п.	Determination of Employer Contribution After Cost Sharing			
a.	Before Cost Sharing	% of Payroll	\$ Amount	Payroll
	Employer Contribution	19.31%	17,448,013	90,357,393
	Employee Contribution			
	Plan A / B	11.00%	5,051,925	45,926,593
	Plan C	6.25%	2,776,925	44,430,801
			25,276,863	90,357,394
b.	After Cost Sharing			
	Employer Contribution	19.26%	17,402,834	90,357,393
	Employee Contribution	44.050/	5 074 000	45.026.502
	Plan A / B	11.05%	5,074,889	45,926,593
	Plan C	6.30%	2,799,140	44,430,801
			25,276,863	90,357,394
III.	Final Contribution Requirement After Cost Sharing			
a.	Employer Contribution as a % of Total Covered Payroll	19.26%		
b.	Plan A / B Employee Contribution Rate	11.05%		
c.	Plan C Employee Contribution Rate	6.30%		

<sup>\*</sup>Prior to reflecting use of credit balance.



# Reconciliation of Credit Balance Pursuant to Resolution No. 5242

Credit Balance at 11/10/2015	\$	15,000,000
Amount to be used in FYE 9/30/2016	-	1,546,989
Interest on Credit Balance	+	911,009
Credit Balance at 9/30/2016		14,364,020
Amount to be used in FYE 9/30/2017	-	1,546,989
Interest on Credit Balance	+	986,294
Credit Balance at 9/30/2017		13,803,325
Amount to be used in FYE 9/30/2018	-	1,546,989
Interest on Credit Balance	+	945,644
Credit Balance at 9/30/2018		13,201,980
Amount to be used in FYE 9/30/2019	-	1,546,989
Interest on Credit Balance	+	902,046
Credit Balance at 9/30/2019		12,557,037
Amount to be used in FYE 9/30/2020	-	1,546,989
Interest on Credit Balance	+	855,288
Credit Balance at 9/30/2020		11,865,336



ACTUARIAL VALUE OF BENEFITS AND ASSETS				
A. Valuation Date	October 1, 2018	October 1, 2017		
<ul> <li>B. Actuarial Present Value of All Projected Benefits for</li> <li>1. Active Members <ul> <li>a. Service Retirement Benefits</li> <li>b. Vesting Benefits</li> <li>c. Disability Benefits</li> <li>d. Preretirement Death Benefits</li> <li>e. Return of Member Contributions</li> <li>f. Total</li> </ul> </li> </ul>	\$ 283,616,322 11,434,343 - 4,930,711 1,404,543 301,385,919	\$ 292,450,779 11,342,843 - 5,030,847 1,380,018 310,204,487		
<ol> <li>Inactive Members         <ul> <li>a. Service Retirees &amp; Beneficiaries</li> <li>b. Disability Retirees</li> <li>c. Terminated Vested Members</li> <li>d. Total</li> </ul> </li> </ol>	459,650,113 - 7,208,887 466,859,000	439,371,395 - 6,162,512 445,533,907		
3. Total for All Members	768,244,919	755,738,394		
C. Actuarial Accrued (Past Service) Liability (Entry Age Normal)	684,507,921	672,051,634		
D. Actuarial Value of Accumulated Plan Benefits per FASB No. 35	645,140,060	629,489,335		
<ul><li>E. Plan Assets</li><li>1. Market Value</li><li>2. Actuarial Value</li></ul>	572,612,193 569,593,822	542,599,799 548,069,252		
F. Unfunded Actuarial Accrued Liability	114,914,099	123,982,382		
G. Funded Ratio: E2 ÷ C	83.2%	81.6%		
H. Actuarial Present Value of Projected Covered Payroll	699,936,435	685,050,814		
Actuarial Present Value of Projected     Member Contributions	58,913,392	59,853,138		
J. Accumulated Member Contribution Balances for Active Members	58,093,748	57,980,247		



	CALCULATION OF EMPLOYER NORMAL COST				
A.	Valuation Date	October 1, 2018	October 1, 2017		
В.	Normal Cost for				
	<ol> <li>Service Retirement Benefits</li> <li>Vesting Benefits</li> <li>Disability Benefits</li> <li>Preretirement Death Benefits</li> <li>Return of Member Contributions</li> <li>Total for Future Benefits</li> <li>Assumed Amount for Administrative Expenses</li> <li>Total Normal Cost</li> </ol>	\$ 9,844,307 828,424 - 188,347 727,743 11,588,821 232,082 11,820,903	\$ 9,924,848 823,691 - 189,633 760,206 11,698,378 - 243,591 11,941,969		
C.	Expected Member Contribution	7,637,903	7,791,751		
D.	Employer Normal Cost: B8-C	4,183,000	4,150,218		
Ε.	Employer Normal Cost as % of Covered Payroll	4.75 %	4.77 %		



#### **UNFUNDED ACTUARIAL ACCRUED LIABILITY**

Original UAAL				<b>Current UAAL</b>		
Year Established	Source	Amortization Period (Years)**	Amount	Years Remaining**	Amount	Payment
10/1/2003	Initial UAAL	30	\$ 31,242,440	15	\$ 20,374,727	\$ 2,039,880
10/1/2005	Amendment	30	1,034,749	17	856,523	79,773
10/1/2006	Assumption Changes	30	17,560,651	18	12,498,236	1,128,278
10/1/2007	Amendment	30	(158,872)	18	(136,921)	(12,361
10/1/2009	Method Change	20	59,737,604	11	41,442,582	5,070,598
10/1/2009	Amendment	30	219,402	18	220,067	19,867
10/1/2010	(Gain)/Loss	20	(6,389,984)	12	(4,583,610)	(528,619
10/1/2010	Amendment	30	(62,751)	18	(62,432)	(5,636
10/1/2011	(Gain)/Loss	20	26,305,265	13	19,382,489	2,121,056
10/1/2011	Amendment	30	(2,818,497)	18	(2,778,586)	(250,837
10/1/2012	(Gain)/Loss	20	(5,107,779)	14	(3,820,105)	(398,898
10/1/2013	(Gain)/Loss	20	5,643,846	15	5,115,385	512,143
10/1/2014	(Gain)/Loss DROP*	20	7,621	16	7,104	685
10/1/2014	(Gain)/Loss	20	2,742,619	16	2,556,341	246,407
10/1/2015	(Gain)/Loss	20	9,518,262	17	9,110,742	848,536
10/1/2015	(Gain)/Loss DROP*	20	140,181	17	134,178	12,497
10/1/2015	Amendment	20	(1,234,175)	18	(1,204,562)	(108,742
10/1/2016	(Gain)/Loss	20	12,399,039	18	12,095,979	1,091,964
10/1/2016	(Gain)/Loss DROP*	20	(537,826)	18	(524,680)	(47,365
10/1/2016	Assumption Changes	20	7,722,319	18	7,533,569	680,093
10/1/2017	(Gain)/Loss	20	3,618,621	19	3,556,639	312,078
10/1/2017	(Gain)/Loss DROP*	20	(2,218,969)	19	(2,180,961)	(191,369
10/1/2018	(Gain)/Loss	20	(3,381,535)	20	(3,381,535)	(289,110
10/1/2018	(Gain)/Loss DROP*	20	(1,297,070)	20	(1,297,070)	(110,895
					114,914,099	12,220,023

<sup>\*</sup> Actuarial gains or losses resulting from the variable interest rate option for DROP members shall not be applied in the cost sharing analysis to affect the employee contribution rates.



<sup>\*\*</sup> As of October 1, 2016, the amortization period for any bases with more than 20 years remaining was lowered to 20 years.

## **B.** Amortization Period

The Unfunded Actuarial Accrued Liability is currently being amortized as a level percent of pay over the remaining amortization period. The expected amortization schedule is as follows:

n Schedule
Expected UAAL
\$ 114,914,099 110,139,407 104,932,040 99,260,069 93,089,234 86,382,791 43,332,342 8,583,949



#### **ACTUARIAL GAINS AND LOSSES**

The assumptions used to anticipate mortality, employment turnover, investment income, expenses, salary increases, and other factors have been based on long range trends and expectations. Actual experience can vary from these expectations. The variance is measured by the gain and loss for the period involved. If significant long term experience reveals consistent deviation from what has been expected and that deviation is expected to continue, the assumptions should be modified. The net actuarial gain (loss) for the past year is computed as follows:

	I
1. Last Year's UAAL	\$ 123,982,382
<ol><li>Last Year's Employer Normal Cost (after reflecting cost-sharing)</li></ol>	3,971,027
<ol> <li>Last Year's Contributions (Including Credit Balance Application)</li> </ol>	17,020,340
<ul><li>4. Interest at the Assumed Rate on:</li><li>a. 1 and 2 for one year</li><li>b. 3 from dates paid</li><li>c. a - b</li></ul>	9,276,622 616,987 8,659,635
5. This Year's Expected UAAL Prior to Revision: 1 + 2 - 3 + 4c	119,592,704
6. Change in UAAL Due to Assumption/Plan Changes	0
<ol> <li>This Year's Expected UAAL (after changes):</li> <li>5 + 6</li> </ol>	119,592,704
8. This Year's Actual UAAL (after changes)	114,914,099
9. Total Actuarial Gain/(Loss): 7 - 8	4,678,605
10. Gain/(Loss) from DROP Variable Interest Rate Option	1,297,070
11. Gain/(Loss) Due to Investment	754,593
12. Gain/(Loss) Due to Other Sources	2,626,942



The fund earnings and salary increase assumptions have considerable impact on the cost of the Plan so it is important that they are in line with actual experience. The following table shows the actual fund earnings and salary increase rates compared to the assumed rates for the last few years:

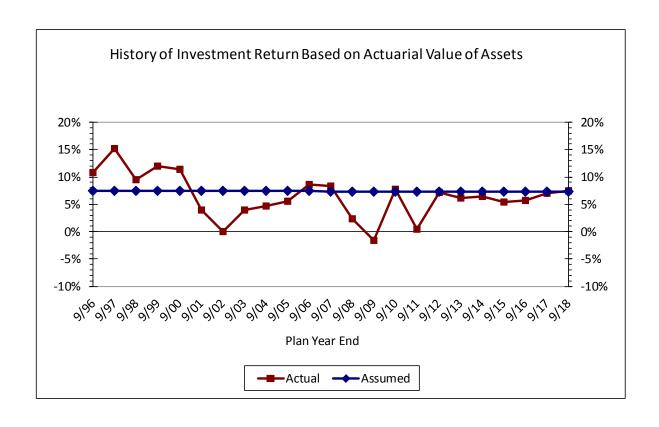
	Investmer	nt Return	Salary In	creases
Year Ending	Actual	Assumed	Actual	Assumed
9/30/1996	10.8 %	7.50 %	(1.0) %	5.0 %
9/30/1997	15.2	7.50	6.4	5.0
9/30/1998	9.5	7.50	4.4	5.0
9/30/1999	12.0	7.50	4.9	5.0
9/30/2000	11.4	7.50	4.3	5.0
9/30/2001	4.0	7.50	5.1	5.0
9/30/2002	0.0	7.50	9.6	5.0
9/30/2003	3.9	7.50	4.4	5.0
9/30/2004	4.7	7.50	4.2	5.0
9/30/2005	5.5	7.50	8.3	5.0
9/30/2006	8.6	7.50	1.3	5.0
9/30/2007	8.4	7.25	7.7	5.2
9/30/2008	2.3	7.25	7.6	6.4
9/30/2009	(1.6)	7.25	4.9 *	6.5 **
9/30/2010	7.7	7.25	3.7 *	6.3 **
9/30/2011	0.5	7.25	2.1 *	6.3 **
9/30/2012	7.2	7.25	3.1 *	6.3 **
9/30/2013	6.1	7.25	3.7	6.6
9/30/2014	6.4	7.25	4.4	6.7
9/30/2015	5.4	7.25	5.2	6.7
9/30/2016	5.7	7.25	5.1	6.9
9/30/2017	7.0	7.25	6.9	6.0
9/30/2018	7.4	7.25	4.0	6.1
Averages	6.4 %		4.8 %	

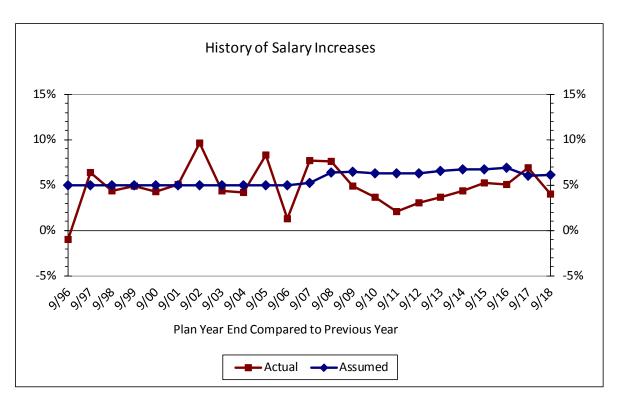
<sup>\* 2009 - 4.9%</sup>G, 4.6%F; 2010 - 3.7%G, 4.1%F; 2011 - 1.8%G, 4.7%F; 2012 - 3.0%G, 3.8%F

The actual investment return rates shown above are based on the actuarial value of assets. The actual salary increase rates shown above are the increases received by those active members who were included in the actuarial valuation both at the beginning and at the end of each year.



<sup>\*\* 2009 - 6.7%</sup>G, 5.0%F; 2010 - 6.5%G, 5.0%F; 2011 - 6.5%G, 5.0%F; 2012 - 6.4%G, 5.0%F







# Actual (A) Compared to Expected (E) Decrements Among Active Employees

	Add	nber ded ring	DI	rice & ROP	Disak	-				erminat			Active Members
Year	Ye	ar	Retir	ement	Retire	ment	De	ath	Vested	Other	To	tals	End of
Ended	Α	E	Α	E	Α	E	Α	E	Α	Α	Α	E	Year
9/30/2007	175	146	42	67	1	0	1	2	15	87	102	81	1,969
9/30/2008	109	171	48	75	0	0	1	2	7	115	122	81	1,907
9/30/2009*	70	98	49	72	0	0	0	2	9	40	49	66	1,674
9/30/2010	82	110	67	81	0	0	4	2	6	33	39	60	1,646
9/30/2011	85	146	82	86	0	0	3	2	12	49	61	55	1,585
9/30/2012	120	153	93	115	0	0	4	2	8	48	56	53	1,552
9/30/2013**	116	120	57	92	0	0	2	2	11	50	61	53	1,417
9/30/2014	93	121	62	94	0	0	1	2	15	43	58	55	1,389
9/30/2015	166	144	73	100	0	0	2	1	23	46	69	54	1,411
9/30/2016	145	134	72	92	0	0	2	1	8	52	60	63	1,422
9/30/2017	156	171	65	81	0	0	0	2	26	80	106	71	1,407
9/30/2018	166	156	59	83	0	0	3	2	29	65	94	72	1,417
9/30/2019				77		0		1				76	
12 Yr Totals ***	1483	1670	769	1038	1	0	23	22	169	708	877	764	

<sup>\*</sup> In addition to the status changes shown above, 206 members were transferred to the Police Officers Plan.



<sup>\*\*</sup> In addition to the status changes shown above, 131 members were transferred to the Firefighters Plan.

<sup>\*\*\*</sup> Totals are through current Plan Year only.

#### RECENT HISTORY OF VALUATION RESULTS

	Number of					Employer No	rmal Cost
Valuation	Active	Inactive	Covered Annual	Actuarial Value of			
Date	Members	Members	Payroll*	Assets	UAAL	Amount	% of Payroll
10/1/2000	1911	658	\$ 78,039,882	\$ 360,077,327	\$ 0	\$ 9,049,216	11.60 %
10/1/2001	1928	712	81,181,245	374,690,753	0	10,732,707	13.22
10/1/2002	1976	746	89,217,248	374,790,773	0	15,845,033	17.76
10/1/2003	1972	783	91,854,151	389,641,017	31,242,440	8,715,573	9.49
10/1/2004	2009	820	95,390,235	410,451,251	30,940,287	9,433,212	9.89
10/1/2005	1,928	935	95,815,348	433,459,145	31,650,221	10,915,937	11.39
10/1/2006	1,940	988	95,616,093	478,396,090	49,240,044	9,838,896	10.29
10/1/2007	1,969	1,025	101,485,956	515,648,042	51,721,135	11,143,158	10.98
10/1/2008	1,702	944	91,735,753	456,592,011	45,120,629	12,622,840	13.76
10/1/2009	1,674	976	93,375,914	463,240,621	104,427,811 **	8,390,589	8.99
10/1/2010	1,646	1,024	93,636,946	495,690,765	98,095,048	7,127,766	7.61
10/1/2011	1,585	1,095	90,161,635	491,568,515	121,453,591	6,101,572	6.77
10/1/2012	1,421	1,088	80,195,531	468,025,901	99,754,910	5,390,505	6.72
10/1/2013	1,417	1,138	81,094,749	483,929,773	103,487,792	5,231,024	6.45
10/1/2014	1,389	1,197	81,117,022	502,318,406	103,568,520	5,184,222	6.39
10/1/2015	1,411	1,266	83,131,770	516,243,462	108,763,663	4,671,136	5.62
10/1/2016	1,422	1,330	84,708,279	528,469,381	125,153,619	4,081,148	4.82
10/1/2017	1,407	1,377	87,043,956	548,069,252	123,982,382	4,150,218	4.77
10/1/2018	1,417	1,438	88,153,554	569,593,822	114,914,099	4,183,000	4.75



<sup>\*</sup> Covered payroll was 12.67% of the total on October 1, 2008 for Police Officers and 10.05% of the total on October 1, 2012 for Firefighters. These same percentages were assumed for prior years to determine the covered payroll without Police Officers and Firefighters for the calculation of the 10-year average payroll growth as required in the Florida Statute.

<sup>\*\*</sup> Increase compared to the previous year is due to a change in the actuarial cost method.

#### RECENT HISTORY OF REQUIRED AND ACTUAL CONTRIBUTIONS

		Required Contributions			tions	
Valuation	End of Year To Which Valuation Applies		Amount <sup>1</sup>		% of Payroll	Actual Contributions <sup>2</sup>
10/1/2000	9/30/2001	\$	10,008,022		12.82 %	+,,
10/1/2001	9/30/2002		10,827,050		13.34	11,047,917
10/1/2002	9/30/2003		15,845,033		17.76	15,958,265
10/1/2003	9/30/2004		13,475,290		14.67	13,474,963
10/1/2004	9/30/2005		13,359,809		14.01	13,283,684
10/1/2005	9/30/2006		13,570,341		14.16	13,359,576
10/1/2005	9/30/2007		14,528,242		14.65	14,151,537
10/1/2006	9/30/2008		14,735,539		14.89	15,219,761
10/1/2007	9/30/2009		15,773,098		15.02	15,316,870
10/1/2008	9/30/2010		16,558,670		17.44	15,874,500
10/1/2009	9/30/2011		15,161,256	3	17.04	15,349,432
10/1/2010	9/30/2012		13,485,762	3	15.54	15,476,342
10/1/2011	9/30/2013		14,599,408	3	17.81	15,877,730
10/1/2012	9/30/2014		14,078,112	3	18.00	15,395,603
10/1/2013	9/30/2015		14,781,148	3	18.54	15,697,557
10/1/2014	9/30/2016		15,181,468	3	18.89	15,722,772
10/1/2015	9/30/2017		16,206,619	3	19.27	16,286,819
10/1/2016	9/30/2018		16,751,336	3	19.75	17,020,340
10/1/2017	9/30/2019		17,558,507		19.68	
10/1/2018	9/30/2020		17,402,834		19.26	

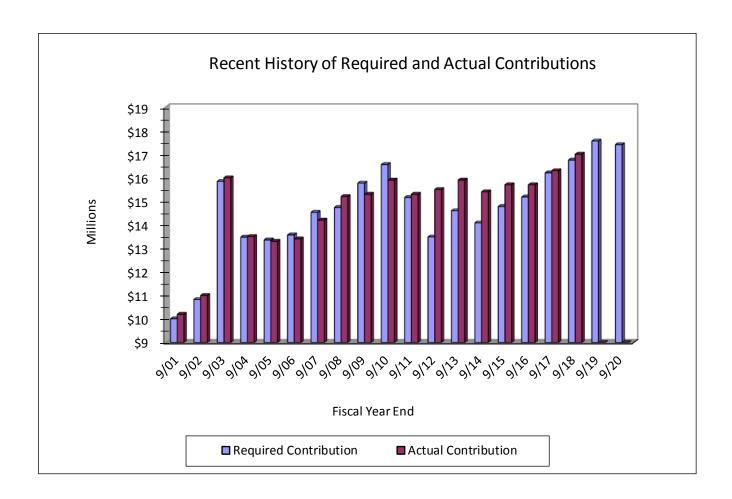
<sup>&</sup>lt;sup>1</sup> Reflects the maximum of the actuarially required contribution and 180% of the employee contributions (no longer applies starting in the fiscal year ending September 30, 2012) expressed as a dollar amount.

<sup>2</sup> The actual contribution made is based on the percent of payroll figures but not less than 180% of the actual employee contributions (no longer applies starting in the fiscal year ending September 30, 2012).

<sup>3</sup> The dollar amount was adjusted to represent the required contribution determined as a percentage of



<sup>&</sup>lt;sup>3</sup> The dollar amount was adjusted to represent the required contribution determined as a percentage of actual payroll.





# **RECENT HISTORY OF UAAL AND FUNDED RATIO**

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) - Entry Age (b)	Unfunded AAL (UAAL) - Entry Age (b) - (a)	Funded Ratio (a) / (b)	Covered Payroll (c)	UAAL As % of Covered Payroll (b - a) / c
10/1/1999	\$ 320,834,597	\$ 294,041,163	\$ (26,793,434)		\$ 75,797,598	(35.3) %
10/1/2000	360,077,327	328,083,441	(31,993,886)	109.8	78,039,882	(41.0)
10/1/2001	374,690,753	351,628,383	(23,062,370)	106.6	81,181,245	(28.4)
10/1/2002	374,790,773	390,193,196	15,402,423	96.1	89,217,248	17.3
10/1/2003	389,641,017	404,103,398	14,462,381	96.4	91,854,151	15.7
10/1/2004	410,451,251	439,216,904	28,765,653	93.5	95,390,235	30.2
10/1/2005	433,459,145	483,329,674	49,870,529	89.7	95,815,348	52.0
10/1/2006	478,396,090	540,833,785	62,437,695	88.5	95,616,093	65.3
10/1/2007	515,648,042	589,120,143	73,472,101	87.5	101,485,956	72.4
10/1/2008	456,592,011	544,406,925	87,814,914	83.9	91,735,753	95.7
10/1/2009	463,240,621	567,668,432	104,427,811	81.6	93,375,914	111.8
10/1/2010	495,690,765	593,785,813	98,095,048	83.5	93,636,946	104.8
10/1/2011	491,568,515	613,022,106	121,453,591	80.2	90,161,635	134.7
10/1/2012	468,025,901	567,780,811	99,754,910	82.4	80,195,531	124.4
10/1/2013	483,929,773	587,417,565	103,487,792	82.4	81,094,749	127.6
10/1/2014	502,318,406	605,886,926	103,568,520	82.9	81,117,022	127.7
10/1/2015	516,243,462	625,007,125	108,763,663	82.6	83,131,770	130.8
10/1/2016	528,469,381	653,623,000	125,153,619	80.9	84,708,279	147.7
10/1/2017	548,069,252	672,051,634	123,982,382	81.6	87,043,956	142.4
10/1/2018	569,593,822	684,507,921	114,914,099	83.2	88,153,554	130.4



#### **ACTUARIAL ASSUMPTIONS AND COST METHOD**

#### **Valuation Methods**

**Actuarial Cost Method** - Normal cost and the allocation of benefit values between service rendered before and after the valuation date were determined using an **Individual Entry-Age Actuarial Cost Method** having the following characteristics:

- the annual normal cost for each individual active member, payable from the date of employment to the date of retirement, is sufficient to accumulate the value of the member's benefit at the time of retirement;
- (ii) each annual normal cost is a constant percentage of the member's year by year projected covered pay.

Actuarial gains/(losses), as they occur, reduce (increase) the Unfunded Actuarial Accrued Liability.

**Financing of Unfunded Actuarial Accrued Liabilities -** Unfunded Actuarial Accrued Liabilities (full funding credit if assets exceed liabilities) were amortized by level (principal & interest combined) percent-of-payroll contributions over a reasonable period of future years.

**Actuarial Value of Assets** - The Actuarial Value of Assets phase in the difference between the expected actuarial value and actual market value of assets at the rate of 20% per year. The Actuarial Value of Assets will be further adjusted to the extent necessary to fall within the corridor whose lower limit is 80% of the Market Value of plan assets and whose upper limit is 120% of the Market Value of plan assets. During periods when investment performance exceeds the assumed rate, Actuarial Value of Assets will tend to be less than Market Value. During periods when investment performance is less than assumed rate, Actuarial Value of Assets will tend to be greater than Market Value.

#### **Valuation Assumptions**

**The actuarial assumptions used** in the valuation are shown in this Section. Both the economic and decrement assumptions were established following the Experience Study Report as of October 1, 2016. The covered group is too small to provide statistically significant experience on which to base the mortality assumption. Mortality is based on a commonly used mortality table and projection scale.

#### **Economic Assumptions**

**The investment return rate** assumed in the valuation is 7.25% per year, compounded annually (net after investment expenses).

**The Inflation Rate** assumed in this valuation is 2.5% per year. The Inflation Rate is defined to be the long term rate of annual increases in goods and services.

The assumed *real rate of return* over inflation is defined to be the portion of total investment return that is more than the assumed inflation rate. Considering other economic assumptions, the 7.25% investment return rate translates to an assumed real rate of return over wage inflation of 4.75%.



The active member population is assumed to remain constant. For purposes of financing the unfunded liabilities, total payroll is assumed to grow at 2.5% per year but not more than the most recent ten year average which is 0.66%.

**Pay increase assumptions** for individual active members are shown below. Part of the assumption for each service year is for productivity, merit and/or seniority increases, and the other 2.5% recognizes inflation.

**The rates of salary increase** used for general employees are in accordance with the following table. This assumption is used to project a member's current salary to the salaries upon which benefits will be based.

_	% Increase in Salary						
Years of	Merit and	Base					
Service	Seniority	(Economic)	<b>Total Increase</b>				
0	10.0%	2.5%	12.5%				
1	5.0%	2.5%	7.5%				
2	5.0%	2.5%	7.5%				
3	5.0%	2.5%	7.5%				
4	4.0%	2.5%	6.5%				
5	4.0%	2.5%	6.5%				
6	4.0%	2.5%	6.5%				
7	3.3%	2.5%	5.8%				
8	3.3%	2.5%	5.8%				
9	3.3%	2.5%	5.8%				
10 - 19	2.5%	2.5%	5.0%				
20 and Higher	1.5%	2.5%	4.0%				

#### **Demographic Assumptions**

**The mortality table** is the mortality assumption used by the Florida Retirement System (FRS) for Regular Class members in their actuarial valuation as of July 1, 2016.

For healthy post-retirement mortality, the mortality table is the RP-2000 Mortality Table for Annuitants, with mortality improvement projected to all future years after 2000 using Scale BB. For males, the base mortality rates include a 50% blue collar adjustment and a 50% white collar adjustment. For females, the base mortality rates include a 100% white collar adjustment. This assumption is used to measure the probabilities of each benefit payment being made after retirement.



#### FRS Healthy Post-Retirement Mortality for Regular Class Members

Sample	Probability of		Future Life		
Attained	Dying Nex	ct Year	Expectancy	y (years)	
Ages (in 2018)	Men	Women	Men	Women	
50	0.55 %	0.23 %	34.77	38.40	
55	0.60	0.32	30.14	33.39	
60	0.76	0.47	25.48	28.48	
65	1.13	0.73	20.95	23.74	
70	1.75	1.22	16.69	19.27	
75	2.92	2.07	12.82	15.19	
80	4.95	3.47	9.47	11.56	

For active members, the probabilities of dying before retirement were based upon the RP-2000 Combined Healthy Participant Mortality Table, with mortality improvement projected to all future years after 2000 using Scale BB. For males, the base mortality rates include a 50% blue collar adjustment and a 50% white collar adjustment. For females, the base mortality rates include a 100% white collar adjustment.

**The rates of retirement** used to measure the probability of eligible members retiring during the next year were as follows:

#### Normal Retirement (Plan A)

#### **Probability of Normal Retirement** Age 60 % 70+



#### Normal Retirement (Plans B and C)

	Probability of
Age	<b>Normal Retirement</b>
62	60 %
63	38
64	38
65	38
66	38
67	38
68	38
69	38
70	38
71	38
72+	100

The rate of retirement is 17% for each year of eligibility for early retirement, except under the 30 and out early retirement condition shown in the table below.

## Early Retirement Under 30 and Out Condition (Plans A and B)

	Probability of
Service	Early Retirement
30	50 %
31	25
32	25
33	25
34	25
35	25
36+	100

**Rates of separation from active membership** were as shown below (rates do not apply to members eligible to retire and do not include separation on account of death). This assumption measures the probabilities of members remaining in employment.



# Termination Rates (Plans A and B)

Sample	Years of	% of Active Members
Ages	Service	Separating Within Next Year
ALL	Under 1	18.0 %
	1	13.0
	2	10.0
	3	9.5
	4	7.0
	5	5.0
	6	4.0
	7	4.0
	8	3.5
	9	3.5
25 - 29	10 & Over	3.5
30 - 34		3.5
35 - 39		3.0
40 - 44		3.0
45 & Over		2.0

# **Termination Rates (Plan C)**

Sample	Years of	% of Active Members
Ages	Service	Separating Within Next Year
ALL	Under 1	13.0 %
	1	12.0
	2	11.0
	3	10.0
	4	9.0
Under 25	5 & Over	7.0
25 - 29		6.5
30 - 34		5.5
35 - 39		4.0
40 - 44		3.0
45 & Over		2.0

**Rates of disability** are not applicable.

Changes from Previous Valuation None



#### **Miscellaneous and Technical Assumptions**

Administrative & Investment

**Expenses** 

The investment return assumption is intended to be the return net of investment expenses. Annual administrative expenses are assumed to be equal to the average of the actual administrative expenses paid in the prior two fiscal years. Assumed administrative expenses are

added to the Normal Cost.

Benefit Service Exact fractional service is used to determine the amount of benefit

payable.

**Decrement Operation** Disability and mortality decrements operate during retirement

eligibility.

**Decrement Timing** Decrements of all types are assumed to occur at the beginning of the

year.

Eligibility Testing Eligibility for benefits is determined based upon the age nearest

birthday and service nearest whole year on the date the decrement is

assumed to occur.

For vested separations from service, it is assumed that 0% of

members separating will withdraw their contributions and forfeit an employer financed benefit. It was further assumed that the liability at termination is the greater of the vested deferred benefit (if any) or

the member's accumulated contributions.

Incidence of Contributions Contributions are assumed to be received continuously throughout

the year based upon the computed percent of payroll shown in this report, and the actual payroll payable at the time contributions are

made.

Liability Load Liabilities for eligible active members (Plan A and B) are loaded by

4.9% to recognize accumulated vacation and sick leave in the

calculation of service and salary.

Marriage Assumption 100% of males and 100% of females are assumed to be married for

purposes of death-in-service benefits. Male spouses are assumed to

be three years older than female spouses for active member

valuation purposes.

**Normal Form of Benefit** A life annuity is the normal form of benefit.

**Pay Increase Timing**Beginning of fiscal year. This is equivalent to assuming that reported

pays represent amounts paid to members during the year ended on

the valuation date.

Service Credit Accruals It is assumed that members accrue one year of service credit per

year.



#### **GLOSSARY**

Actuarial Accrued Liability (AAL)

The difference between the Actuarial Present Value of Future Benefits, and the Actuarial Present Value of Future Normal Costs.

**Actuarial Assumptions** 

Assumptions about future plan experience that affect costs or liabilities, such as: mortality, withdrawal, disablement, and retirement; future increases in salary; future rates of investment earnings; future investment and administrative expenses; characteristics of members not specified in the data, such as marital status; characteristics of future members; future elections made by members; and other items.

**Actuarial Cost Method** 

A procedure for allocating the Actuarial Present Value of Future Benefits between the Actuarial Present Value of Future Normal Costs and the Actuarial Accrued Liability.

**Actuarial Equivalent** 

Of equal Actuarial Present Value, determined as of a given date and based on a given set of Actuarial Assumptions.

Actuarial Present Value (APV)

The amount of funds required to provide a payment or series of payments in the future. It is determined by discounting the future payments with an assumed interest rate and with the assumed probability each payment will be made.

Actuarial Present Value of Future Benefits (APVFB)

The Actuarial Present Value of amounts which are expected to be paid at various future times to active members, retired members, beneficiaries receiving benefits, and inactive, nonretired members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.

**Actuarial Valuation** 

The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for compliance with GASB No. 67.

**Actuarial Value of Assets** 

The value of the assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets or a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the actuarially determined contribution (ADC).



#### **Amortization Method**

A method for determining the Amortization Payment. The most common methods used are level dollar and level percentage of payroll. Under the Level Dollar method, the Amortization Payment is one of a stream of payments, all equal, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the Amortization Payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the stream of payments increases at the rate at which total covered payroll of all active members is assumed to increase.

#### **Amortization Payment**

That portion of the plan contribution or ADC which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.

#### **Amortization Period**

The period used in calculating the Amortization Payment.

# Actuarially Determined Contribution (ADC)

The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation. The ADC consists of the Employer Normal Cost and Amortization Payment.

#### **Closed Amortization Period**

A specific number of years that is reduced by one each year, and declines to zero with the passage of time. For example if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc.

#### **Employer Normal Cost**

The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.

# Equivalent Single Amortization Period

For plans that do not establish separate amortization bases (separate components of the UAAL), this is the same as the Amortization Period. For plans that do establish separate amortization bases, this is the period over which the UAAL would be amortized if all amortization bases were combined upon the current UAAL payment.

## **Experience Gain/Loss**

A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two actuarial valuations. To the extent that actual experience differs from that assumed, Unfunded Actuarial Accrued Liabilities emerge which may be larger or smaller than projected. Gains are due to favorable experience, e.g., the assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, losses are the result of unfavorable experience, i.e., actual results that produce Unfunded Actuarial Accrued Liabilities which are larger than projected.



Funded Ratio The ratio of the Actuarial Value of Assets to the Actuarial Accrued

Liability.

**GASB** Governmental Accounting Standards Board.

GASB No. 67 and GASB No. 68 These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 68 sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67 sets the rules for the systems

themselves.

Normal Cost The annual cost assigned, under the Actuarial Cost Method, to the

current plan year.

**Open Amortization Period** An open amortization period is one which is used to determine the

Amortization Payment but which does not change over time. In other words, if the initial period is set as 30 years, the same 30-year period is used in determining the Amortization Period each year. In theory, if an Open Amortization Period is used to amortize the Unfunded Actuarial Accrued Liability, the UAAL will never completely disappear, but will become smaller each year, either as a dollar amount or in relation to

covered payroll.

**Unfunded Actuarial Accrued** 

Liability

The difference between the Actuarial Accrued Liability and Actuarial

Value of Assets.

Valuation Date The date as of which the Actuarial Present Value of Future Benefits are

determined. The benefits expected to be paid in the future are

discounted to this date.



# **SECTION C**

**PENSION FUND INFORMATION** 

#### Statement of Plan Assets at Market Value

September 30 Item 2018 2017 \$ \$ A. Cash and Cash Equivalents (Operating Cash) B. Receivables 1. Member Contributions \$ 949,817 978,932 2. Employer Contributions 3. Other Contribution 4. Investment Income and Other Receivables 5,303,336 1,127,995 \$ 5. Total Receivables 6,253,153 2,106,927 C. Investments 5,232,617 \$ 7,292,732 1. Short Term Investments 2. Domestic Equities/Alternatives/Private Equity 350,436,217 295,725,294 3. International Equities 88,182,636 114,452,388 4. Domestic Fixed Income 76,386,955 77,044,223 5. International Fixed Income 26,180,292 29,681,036 6. Real Estate 60,233,080 51,651,687 7. Total Investments 606,651,797 575,847,360 D. Liabilities \$ 1. Benefits Payable \$ 2. Prepaid Contribution (Credit Balance)\* (13,201,980)(13,803,325)3. Accrued Expenses and Other Payables (3,468,638) (859,280)\$ 4. Total Liabilities \$ (16,670,618) (14,662,605) E. Total Market Value of Assets Available for Benefits \$ 596,234,332 563,291,682 F. DROP Accounts \$ (23,622,139)(20,691,883)G. Market Value Net of Reserves \$ 542,599,799 572,612,193 H. Allocation of Investments Short Term Investments 0.9% 1.3% 2. Domestic Equities/Alternatives/Private Equity 57.8% 51.2% 3. International Equities 14.5% 19.9% 4. Domestic Fixed Income 12.6% 13.4% 5. International Fixed Income 4.3% 5.2% 6. Real Estate 9.9% 9.0% 7. Total Investments 100.0% 100.0%

<sup>\*</sup>Pursuant to Resolution No. 5242.



#### **Reconciliation of Plan Assets**

September 30 Item 2018 2017 A. Market Value of Assets at Beginning of Year \$ 577,095,007 \$ 529,861,611 B. Revenues and Expenditures 1. Contributions \$ a. Member Contributions\* 7,593,222 7,600,019 b. Employer Contributions 14,739,830 15,473,351 c. Other Contributions d. Total 23,066,573 22,339,849 2. Investment Income 9,180,074 a. Interest, Dividends, and Other Income \$ 10,460,196 b. Net Realized/Unrealized Gains/(Losses)\*\* 42,519,265 60,743,522 c. Investment Expenses (2,170,571)(2,354,204)d. Net Investment Income \$ 50,808,890 67,569,392 3. Benefits and Refunds a. Regular Monthly Benefits \$ \$ (31,672,928) (33,298,892)b. Refunds (1,028,249)(970,232)c. One Time Payment to Retirees d. DROP Distributions (6,984,026)(9,791,513)\$ e. Total (41,311,167) (42,434,673) 4. Administrative and Miscellaneous Expenses \$ (222,991)(241,172)5. Transfers \$ \$ C. Market Value of Assets at End of Year \$ 609,436,312 \$ 577,095,007 D. DROP Accounts (23,622,139)(20,691,883) \$ E. Credit Balance (13,201,980)(13,803,325)F. Market Value Net of Reserves 572,612,193 \$ 542,599,799



<sup>\*</sup> Includes member contributions to purchase service.

<sup>\*\*</sup> The breakdown of this amount between realized gains/(losses) and unrealized gains/(losses) was not provided.

#### **Calculation of Actuarial Value of Assets**

**Year Ending** 9/30/2018 9/30/2017 A. Beginning of Year Assets 1. Market Value\* \$ 577,095,007 \$ 529,861,611 2. Actuarial Value\* 582,564,460 564,107,225 B. End of Year Market Value of Assets\* 609,436,312 577,095,007 C. Net of Contributions Less Disbursements (18,467,585)(20,335,996) D. Actual Net Investment **Earnings** 50,808,890 67,569,392 E. Expected Investment **Earnings** 41,566,473 40,160,594 F. Expected Actuarial Value End of Year: A2 + C + E 605,663,348 583,931,823 G. End of Year Market Value Less Expected Actuarial Value: B - F 3,772,964 (6,836,816) H. 20% of Difference 754,593 (1,367,363)I. End of Year Assets 1. Actuarial Value: F+H 606,417,941 582,564,460 2. Final Actuarial Value Within 80% to 120% of Market Value 606,417,941 582,564,460 J. Reserves 1. DROP Account Balance 23,622,139 20,691,883 2. Credit Balance 13,201,980 13,803,325 3. Total Reserves 36,824,119 34,495,208 K. Adjusted Actuarial Value of Assets 569,593,822 548,069,252 L. Recognized Investment Earnings 42,321,066 38,793,231 M. Recognized Rate of Return 7.4% 7.0% N. Gain (Loss) Due to Investments 754,593 (1,367,363)

<sup>\*</sup> Before offset of DROP Account Balance and Credit Balance.



# **Reconciliation of DROP Accounts**

Year Ended	Balance at Beginning of					Balance at
9/30	Year	Adjustment	Credits	Interest	Distributions	End of Year
2010	\$ 12,792,607	\$ -	\$ 3,494,539	\$ 474,026	\$ (9,259,325)	\$ 7,501,847
2011	7,501,847	-	4,161,454	527,311	(2,628,631)	9,561,981
2012	9,561,981	172,872	6,044,389	682,654	(3,521,481)	12,940,415
2013	12,940,415	7,345	6,661,398	809,861	(5,220,441)	* 15,198,578
2014	15,198,578	110,082	7,153,669	861,259	(5,323,948)	17,999,640
2015	17,999,640	278,076	7,646,782	904,876	(6,635,655)	20,193,719
2016	20,193,719	-	8,695,701	901,365	(8,516,961)	21,273,824
2017	21,273,824	-	8,514,981	694,591	(9,791,513)	20,691,883
2018	20,691,883	-	9,124,060	790,222	(6,984,026)	23,622,139

<sup>\*</sup> Includes \$1,090,687 transfer of Firefighter DROP accounts.



### **Investment Rate of Return**

Year Ending	Market Value*	Actuarial Value*
9/30/1996	12.1 %	10.8 %
9/30/1997	24.2	15.2
9/30/1998	0.1	9.5
9/30/1999	14.4	12.0
9/30/2000	11.2	11.4
9/30/2001	(8.2)	4.0
9/30/2002	(7.9)	0.0
9/30/2003	15.0	3.9
9/30/2004	9.3	4.7
9/30/2005	9.5	5.5
9/30/2006	8.4	8.6
9/30/2007	13.0	8.4
9/30/2008	(18.2)	2.3
9/30/2009	0.4	(1.6)
9/30/2010	9.4	7.7
9/30/2011	(0.5)	0.5
9/30/2012	18.1	7.2
9/30/2013	11.3	6.1
9/30/2014	8.4	6.4
9/30/2015	1.2	5.4
9/30/2016	6.8	5.7
9/30/2017	13.0	7.0
9/30/2018	8.9	7.4
Average Returns:		
Last 5 Years	7.6 %	6.4 %
Last 10 Years	7.6 %	5.1 %
All Years	6.5 %	6.4 %
, iii i cais	0.5 /0	0.4 /0

<sup>\*</sup> Net of investment expenses after 9/30/2005.

The above rates are based on the retirement system's financial information reported to the actuary. They may differ from figures that the investment consultant reports, in part because of differences in the handling of administrative and investment expenses, and in part because of differences in the handling of cash flows.



# **SECTION D**

FINANCIAL ACCOUNTING INFORMATION

	FASB NO. 35 INFORMATION									
A.	Valuation Date	October 1, 2018	October 1, 2017							
В.	Actuarial Present Value of Accumulated Plan Benefits									
	1. Vested Benefits									
	<ul> <li>a. Members Currently Receiving Payments</li> <li>b. Terminated Vested Members</li> <li>c. Other Members</li> <li>d. Total</li> </ul> 2. Non-Vested Benefits	\$ 459,650,113 7,208,887 172,896,088 639,755,088 5,384,972	\$ 439,371,395 6,162,512 178,598,475 624,132,382 5,356,953							
	<ol> <li>Total Actuarial Present Value of Accumulated Plan Benefits: 1d + 2</li> </ol>	645,140,060	629,489,335							
	4. Accumulated Contributions of Active Members	58,093,748	57,980,247							
C.	Changes in the Actuarial Present Value of Accumulated Plan Benefits									
	1. Total Value at Beginning of Year	629,489,335	612,983,337							
	2. Increase (Decrease) During the Period Attributable to:									
	a. Plan Amendment	0	0							
	<ul><li>b. Change in Actuarial Assumptions</li><li>c. Latest Member Data, Benefits Accumulated</li></ul>	0	0							
	and Decrease in the Discount Period	59,101,926	57,664,139							
	d. Benefits Paid	(43,451,201)	(41,158,141)							
	Net Increase	15,650,725	16,505,998							
	3. Total Value at End of Period	645,140,060	629,489,335							
D.	Market Value of Assets	572,612,193	542,599,799							
Ε.	Actuarial Assumptions - See page entitled Actuarial Assumptions and Methods									



# SCHEDULE OF CHANGES IN THE EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS GASB Statement No. 67

Fiscal year ending September 30,	 2018	2017	2016	2015	2014
Total Pension Liability					
Service Cost	\$ 11,698,378	\$ 12,438,914	\$ 12,454,643	\$ 12,479,291	\$ 12,663,875
Interest	49,542,535	47,570,311	46,369,839	45,023,294	43,427,938
Benefit Changes	-	-	(1,360,522)	-	-
Difference between actual & expected experience	472,973	2,417,270	(189,908)	(2,104,773)	(200,874)
Assumption Changes	-	7,390,055	-	-	-
Benefit Payments	(40,282,918)	(41,464,441)	(38,124,534)	(33,851,002)	(31,125,640)
Refunds	(1,028,249)	(970,232)	(840,967)	(783,779)	(1,532,384)
Other	-	-	-	-	
Net Change in Total Pension Liability	 20,402,719	27,381,877	18,308,551	20,763,031	23,232,915
Total Pension Liability - Beginning	 692,302,517	664,920,640	646,612,089	625,849,058	602,616,143
Total Pension Liability - Ending (a)	\$ 712,705,236	\$ 692,302,517	\$ 664,920,640	\$ 646,612,089	\$ 625,849,058
Plan Fiduciary Net Position					
Contributions - Employer (from City)	\$ 15,473,351	\$ 14,739,830	\$ 29,175,783	\$ 15,697,557	\$ 15,395,603
Contributions - Employer (from State)	-	-	-	-	-
Contributions - Non-Employer Contributing Entity	-	-	-	-	-
Contributions - Member	7,593,222	7,600,019	7,468,541	7,394,407	7,129,361
Net Investment Income	50,808,890	67,569,392	33,659,515	6,072,542	39,349,445
Benefit Payments	(40,282,918)	(41,464,441)	(38,124,534)	(33,851,002)	(31,125,640)
Refunds	(1,028,249)	(970,232)	(840,967)	(783,779)	(1,532,384)
Administrative Expense	(222,991)	(241,172)	(246,010)	(217,810)	(288,901)
Other	-	_	-	-	_
Net Change in Plan Fiduciary Net Position	32,341,305	47,233,396	31,092,328	(5,688,085)	28,927,484
Plan Fiduciary Net Position - Beginning	 577,095,007	529,861,611	498,769,283	504,457,368	475,529,884
Plan Fiduciary Net Position - Ending (b)	\$ 609,436,312	\$ 577,095,007	\$ 529,861,611	\$ 498,769,283	\$ 504,457,368
Net Pension Liability - Ending (a) - (b)	103,268,924	115,207,510	135,059,029	147,842,806	121,391,690
Plan Fiduciary Net Position as a Percentage					
of Total Pension Liability	85.51 %	83.36 %	79.69 %	77.14 %	80.60 %
Covered Payroll	\$ 84,816,890	\$ 84,102,850	\$ 80,367,748	\$ 79,725,716	\$ 78,211,736
Net Pension Liability as a Percentage					
of Covered Payroll	121.76 %	136.98 %	168.05 %	185.44 %	155.21 %



# SCHEDULE OF THE EMPLOYER'S NET PENSION LIABILITY GASB Statement No. 67

				Plan Fiduciary		
	Total			<b>Net Position</b>		<b>Net Pension Liability</b>
FY Ending	Pension	Plan Fiduciary	<b>Net Pension</b>	as a % of Total	Covered	as a % of
September 30,	Liability	Net Position	Liability	Pension Liability	Payroll	Covered Payroll
2014	\$ 625,849,058	\$ 504,457,368	\$ 121,391,690	80.60%	\$ 78,211,736	155.21%
2015	646,612,089	498,769,283	147,842,806	77.14%	79,725,716	185.44%
2016	664,920,640	529,861,611	135,059,029	79.69%	80,367,748	168.05%
2017	692,302,517	577,095,007	115,207,510	83.36%	84,102,850	136.98%
2018	712,705,236	609,436,312	103,268,924	85.51%	84,816,890	121.76%



# NOTES TO SCHEDULE OF EMPLOYER'S NET PENSION LIABILITY GASB Statement No. 67

Valuation Date: October 1, 2017

Measurement Date: September 30, 2018

### Methods and Assumptions Used to Determine Net Pension Liability:

Actuarial Cost Method Entry Age Normal

Inflation 2.5%

Salary Increases 4.0% to 12.5% depending on service, including inflation.

Investment Rate of Return 7.25%

Retirement Age Experience-based table of rates that are specific to the type of eligibility

condition.

Mortality The healthy post-retirement mortality table is the RP-2000 Mortality Table

for annuitants with future improvements in mortality projected to all future years using Scale BB. For females, the base mortality rates include a 100% white collar adjustment. For males, the base mortality rates include a 50% blue collar adjustment and a 50% white collar adjustment. The preretirement mortality table is the RP-2000 Combined Healthy Participant Mortality Table with the same white and blue collar adjustments and the same mortality improvement projection scales. For disabled retirees, the mortality table is the RP-2000 Mortality Table for disabled annuitants, setback 4 years for males and set-forward 2 years for females, with no provision made for future mortality improvements. These are the same

rates used for Regular Class members of the Florida Retirement System

(FRS) in the July 1, 2016 FRS actuarial valuation.

Other Information:

Notes See Discussion of Valuation Results in the October 1, 2017 Actuarial

Valuation Report.



# SCHEDULE OF CONTRIBUTIONS GASB Statement No. 67

FY Ending September 30,	Actuarially Determined Contribution*	Actual Contribution**	Contribution Deficiency (Excess)	Covered Payroll	Actual Contribution as a % of Covered Payroll
2014	\$ 14,078,112	\$ 15,395,603	\$ (1,317,491)	\$ 78,211,736	19.68%
2015	14,781,148	15,697,557	(916,409)	79,725,716	19.69%
2016	15,181,468	29,175,783	(13,994,315)	80,367,748	36.30%
2017	16,206,619	14,739,830	1,466,789	84,102,850	17.53%
2018	16,751,336	15,473,351	1,277,985	84,816,890	18.24%

<sup>\*</sup>Note: The Actuarially Determined Contribution is calculated as the Actuarially Determined Contribution Percentage multiplied by the actual pensionable payroll for the fiscal year.



<sup>\*\*</sup>A portion of the Plan's Credit Balance was applied to meet the remainder of the actuarially determined contribution for the fiscal years ending September 30, 2017 and September 30, 2018.

# NOTES TO SCHEDULE OF CONTRIBUTIONS GASB Statement No. 67

Valuation Date: October 1, 2016

Notes Actuarially determined contribution rates are calculated as of October 1,

which is two years prior to the end of the fiscal year in which contributions

are reported.

Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Cost Method Entry Age Normal

Amortization Method Level Percent of Pay, Closed

Remaining Amortization Period 30 years

Asset Valuation Method 5-year smoothed market

Inflation 2.5%

Salary Increases 4.0% to 12.5% depending on service, including inflation.

Investment Rate of Return 7.25%

Retirement Age Experience-based table of rates that are specific to the type of eligibility

condition.

Mortality The healthy post-retirement mortality table is the RP-2000 Mortality Table

for annuitants with future improvements in mortality projected to all future years using Scale BB. For females, the base mortality rates include a 100% white collar adjustment. For males, the base mortality rates include a 50%

blue collar adjustment. For males, the base mortality rates include a 50% blue collar adjustment and a 50% white collar adjustment. The preretirement mortality table is the RP-2000 Combined Healthy Participant Mortality Table with the same white and blue collar adjustments and the same mortality improvement projection scales. For disabled retirees, the mortality table is the RP-2000 Mortality Table for disabled annuitants, setback 4 years for males and set-forward 2 years for females, with no provision made for future mortality improvements. These are the same rates used for Regular Class members of the Florida Retirement System (FRS)

in the July 1, 2016 FRS actuarial valuation.

Other Information:

Notes See Discussion of Valuation Results in the October 1, 2016 Actuarial

Valuation Report.



# SINGLE DISCOUNT RATE GASB Statement No. 67

A single discount rate of 7.25% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.25%. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between the total actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments (7.25%) was applied to all periods of projected benefit payments to determine the total pension liability.

Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents the plan's net pension liability, calculated using a single discount rate of 7.25%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1-percentage-point lower or 1-percentage-point higher:

#### Sensitivity of the Net Pension Liability to the Single Discount Rate Assumption

Current Single Discount								
1% Decrease	Rate Assumption	1% Increase						
6.25%	7.25%	8.25%						
\$178,722,883	\$103,268,924	\$39,788,322						



# **S**ECTION **E**

**MISCELLANEOUS INFORMATION** 

	RECONCILIATION OF MEMBERSHIP DATA							
		From 10/1/17 To 10/1/18	From 10/1/16 To 10/1/17					
A.	Active Members							
4. 5. 6. 7. 8. 9. 10. 11.	Number Included in Last Valuation New Members Included in Current Valuation Non-Vested Employment Terminations Vested Employment Terminations Service Retirements Disability Retirements Deaths DROP Retirements Data Corrections/Rehires Transfers to Defined Contribution Plan Transfers to Police Officers or Firefighters Plan Number Included in This Valuation	1,407 164 (64) (29) (17) 0 (3) (42) 2 0 (1) 1,417	1,422 155 (80) (26) (14) 0 0 (51) 1 0 0					
В.	Active Cross-Credit Members							
3. 4. 5. 6.	Number Included in Last Valuation Additions Non-Vested Employment Terminations Vested Employment Terminations Service Retirements DROP Retirements Data Corrections Number Included in This Valuation	17 0 0 (1) 0 0 0	17 0 0 0 0 0 0 0					
C.	Terminated Vested Members							
3. 4. 5. 6.	Number Included in Last Valuation Additions from Active/Cross-Credit Members Lump Sum Payments/Refund of Contributions Payments Commenced Rehires Data Corrections Number Included in This Valuation	76 30 (7) (5) 0 0	68 26 (13) (5) (1) 1					
D.	DROP Plan Members	<u> </u>						
1. 2. 3. 4. 5. 6.	Number Included in Last Valuation Additions from Active/Cross-Credit Members Retirements Deaths Resulting in No Further Payments Data Corrections Number Included in This Valuation	198 42 (47) 0 0 193	192 51 (45) 0 0 198					
E.	Service Retirees, Disability Retirees and Beneficiaries							
1. 2. 3. 4. 5. 6. 7. 8. 9.	Number Included in Last Valuation Additions from Active/Cross-Credit Members Additions from Terminated Vested Members Additions from DROP Plan Deaths Resulting in No Further Payments Deaths Resulting in New Survivor Benefits End of Certain Period - No Further Payments Lump Sum Distribution Data Corrections Number Included in This Valuation	1,103 17 5 47 (20) 2 0 (3) 0	1070 14 5 45 (31) 0 0 (2) 2 1,103					



# **ACTIVE PARTICIPANT SCATTER**

Years of Service to Valuation Date													
Age Group	0-1	1-2	2-3	3-4	4-5	5-9	10-14	15-19	20-24	25-29	30-34	35 & Up	Totals
15-19 NO.	2												2
TOT PAY	59,824												59,824
AVG PAY	29,912												29,912
	-,-												-,-
20-24 NO.	26	21	7	7	3								64
TOT PAY	912,635	652,050	221,145	256,911	131,261								2,174,002
AVG PAY	35,101	31,050	31,592	36,702	43,754								33,969
		•	•	•	•								-
25-29 NO.	35	27	14	25	7	21							129
TOT PAY	1,258,022		552,518	982,994	290,588	1,118,029							5,313,849
AVG PAY	35,943	41,174	39,466	39,320	41,513	53,239							41,193
	55,5 15	,	,	55,525	,								,
30-34 NO.	30	18	18	17	11	31	30						155
TOT PAY	1,070,867	682,374	731,151	733,871	616,955	1,640,086	2,049,278						7,524,582
AVG PAY	35,696	37,910	40,620	43,169	56,087	52,906	68,309						48,546
AVGFAI	33,030	37,310	40,020	43,103	30,067	32,300	00,303						48,340
35-39 NO.	19	11	10	14	7	16	36	21	2				176
TOT PAY	840,239	11 639,846	10 398,866	777,019	306,721	46 2,555,870	2,223,040	31 2,257,901					10,103,233
		-	-						103,731				
AVG PAY	44,223	58,168	39,887	55,501	43,817	55,562	61,751	72,836	51,866				57,405
40 44 110	40	24	40			27		22					405
40-44 NO.	18	21	10	14	8	27	41	32	14				185
TOT PAY	768,377	996,700	687,712	682,422	418,902	1,536,868	2,358,909	2,261,168	893,513				10,604,571
AVG PAY	42,688	47,462	68,771	48,744	52,363	56,921	57,534	70,662	63,822				57,322
4F 40 NO	10	10	0	7	0	20	40	45	27	11	2		200
45-49 NO.	10	10	9	7	8	38	40	45	27	11	3		208
TOT PAY	409,650	513,355	527,128	414,959	533,529	2,387,695	2,362,395	3,282,233	2,061,973	859,545	187,661		13,540,123
AVG PAY	40,965	51,336	58,570	59,280	66,691	62,834	59,060	72,939	76,369	78,140	62,554		65,097
EO E4 NO	15	0	10	11	5	24	41	42	25	21	14		226
50-54 NO.	20 927	379.460		11		34	41		35				236
TOT PAY	839,837	378,460	457,454	804,812	267,565	2,086,976	2,317,297	2,970,835	2,524,983	1,973,465	1,316,199		15,937,883
AVG PAY	55,989	47,308	45,745	73,165	53,513	61,382	56,519	70,734	72,142	93,975	94,014		67,533
EE EO NO	5	1.4	11	0	2	20	າາ	21	10	10	15	2	170
55-59 NO.		14	11	472.926	3	29	33	31	1 200 556	10	15	125 161	179
TOT PAY	348,003	853,897	578,008	473,826	198,252	1,870,978	1,776,842	2,230,564	1,389,556		1,342,688 89,513	135,161	12,112,327
AVG PAY	69,601	60,993	52,546	59,228	66,084	64,516	53,844	71,954	77,198	91,455	09,313	67,581	67,667
60 64 NO	4	-	4	4	2	0	12	12	-	1	2	1	62
60-64 NO.	176 003	5	4 207 651	4	3	9	13	12	5	02.256	2 158,578	120.615	63 4 E14 200
TOT PAY	176,903	251,102	207,651	271,276	256,846	563,818	1,134,782	990,090	280,283	92,356		130,615	4,514,300
AVG PAY	44,226	50,220	51,913	67,819	85,615	62,646	87,291	82,508	56,057	92,356	79,289	130,615	71,656
65 & Up NO.			1	1	1	7	5	3	1			1	20
TOT PAY			107,954	28,455	71,954	403,024	268,456	286,041	127,602			74,806	1,368,292
AVG PAY			107,954	28,455	71,954	57,575	53,691	95,347	127,602			74,806	68,415
			10.,557	_0,-00	. 2,354	37,373	33,031	33,347				,000	00,413
TOT NO.	164	135	94	108	56	242	239	196	102	43	34	4	1,417
TOT AMT							14,490,999		7,381,641		3,005,126	340,582	83,252,986
AVG AMT	40,758	45,033	47,549	50,246	55,225	58,526	60,632	72,851	72,369	89,300		85,146	58,753



# **INACTIVE PARTICIPANT SCATTER**

							Decea	sed with	
	Terminated Vested		Di	sabled	R	tetired	Beneficiary		
		Total		Total		Total		Total	
Age Group	Number	Benefits	Number	Benefits	Number	Benefits	Number	Benefits	
Under 20	-	-	-	-	-	-	3	16,076	
20-24	-	-	-	-	-	-	2	40,620	
25-29	3	10,950	-	-	-	-	-	-	
30-34	8	96,514	-	-	-	-	1	24,539	
35-39	16	174,239	-	-	-	-	2	14,736	
40-44	13	241,569	-	-	-	-	2	67,299	
45-49	25	417,169	-	-	-	-	1	18,015	
50-54	14	288,987	-	-	62	2,471,712	1	44,761	
55-59	12	168,195	-	-	196	7,915,926	3	123,751	
60-64	3	36,022	-	-	292	10,824,524	12	329,382	
65-69	-	-	-	-	269	8,791,451	12	208,339	
70-74	-	-	-	-	185	5,327,491	17	344,648	
75-79	-	-	-	-	127	3,448,900	15	245,239	
80-84	-	-	-	-	68	1,740,293	11	158,426	
85-89	-	-	-	-	31	701,213	13	158,577	
90-94	-	-	-	-	10	169,899	6	104,103	
95-99	-	-	-	-	3	25,530	-	-	
100 & Over	-	-	-	-	-	-	-	-	
Total	94	1,433,645	-	-	1,243	41,416,939	101	1,898,511	
Average Age		46		N/A		67		70	



# **S**ECTION **F**

**SUMMARY OF PLAN PROVISIONS** 

#### **SUMMARY OF PLAN PROVISIONS**

#### A. Ordinances

The Plan was established under the Code of Ordinances for the City of Lakeland, Florida, Division II, Article II, and was most recently amended under Ordinance No. 5434 passed and adopted on March 3, 2014. The Plan is also governed by certain provisions of Part VII, Chapter 112, Florida Statutes (F.S.) and the Internal Revenue Code.

#### **B.** Effective Date

Not provided

# C. Plan Year

October 1 through September 30

### D. Type of Plan

Qualified, governmental defined benefit retirement plan; for GASB purposes it is a single employer plan.

### E. Eligibility Requirements

All regular full-time employees who are contributing to the pension plan.

#### F. Credited Service

Service is measured as the total number of years and fractional parts of years of continuous employment with the City in which the employee has made contributions to the fund. No service is credited for any periods of employment for which the member received a refund of employee contributions.

For purposes of computing pension benefits, all accrued sick leave at the date of retirement shall be credited as additional time of continuous employment at an equivalency ratio of 1 month of service for every 21 days of accrued sick leave.

### G. Compensation

All regular pay, including salary, wages, bonuses and overtime plus any special educational allowances and proficiency payments. Compensation also includes accumulated sick and vacation leave. For non-union general employees, pay for overtime hours in excess of 300 hours and pay for accumulated sick and vacation leave accrued after July 1, 2011 are not included. For members hired after February 25, 2012, Compensation is base pay.



#### H. Final Average Compensation (FAC)

Members hired before October 1, 2003: The average of Compensation over the highest 3 consecutive years of Credited Service prior to termination or retirement.

Members hired after September 30, 2003: The average of Compensation over the highest 5 consecutive years of Credited Service prior to termination or retirement.

#### I. Normal Retirement

Eligibility: Members hired before October 1, 2003: A member may retire on the first day of

the month coincident with or next following age 60 with 10 years of Credited

Service.

Members hired after September 30, 2003 and before February 26, 2012: A member may retire on the first day of the month coincident with or next following

age 62 with 10 years of Credited Service.

Members hired after February 25, 2012: A member may retire on the first day of

the month coincident with or next following age 62 with 5 years of Credited

Service.

Benefit: Members hired before October 1, 2003: 3.0% of FAC multiplied by years of

Credited Service up to 25 years, plus 1.0% of FAC multiplied by years of Credited

Service in excess of 25 years.

Members hired after September 30, 2003 and before February 26, 2012: 2.0% of FAC for the first 10 years of Credited Service, plus 3.0% of FAC for each of the next

20 years of Credited Service, plus 1.0% of FAC for each year thereafter.

Members hired after February 25, 2012: 2.41% of FAC for each year of Credited

Service.

Normal Form

of Benefit: Single Life Annuity; other options are also available.

COLA: None

### J. Early Retirement

Eligibility: Members hired before October 1, 2003: A member may elect to retire earlier than

the Normal Retirement Eligibility upon attainment of:

(1) age 50 with 10 years of Credited Service, or

(2) 30 years of Credited Service regardless of age.

Members hired after September 30, 2003 and before February 26, 2012: A member may elect to retire earlier than the Normal Retirement Eligibility upon

attainment of:



(1) age 52 with 10 years of Credited Service, or

(2) 30 years of Credited Service regardless of age.

Members hired after February 25, 2012: A member may elect to retire earlier than the Normal Retirement Eligibility upon attainment of age 52 with 5 years of Credited Service.

Benefit:

Members hired before October 1, 2003: The Normal Retirement Benefit is reduced by 2.04% for each year from age 60 to 55 and 3.0% for each year from age 55 to age 50 that the Early Retirement date precedes the Normal Retirement date.

Members hired after September 30, 2003: The Normal Retirement Benefit is reduced by 5.0% for each year by which the Early Retirement date precedes the Normal Retirement date.

**Normal Form** 

of Benefit: Single Life Annuity; other options are also available.

COLA: None

#### K. Delayed Retirement

Same as Normal Retirement taking into account compensation earned and service credited until the date of actual retirement.

### L. Service Connected Disability

Not applicable

### M. Non-Service Connected Disability

Not applicable

#### N. Death in the Line of Duty

Eligibility: Members are eligible for survivor benefits after the completion of 10 years of

Credited Service.

Benefit: If the member had not reached age 50, the death benefit payable to the member's

spouse or dependent(s) is the actuarial equivalent of 50% of the retirement benefit the member would have received had they retired on the date of death.

If the member had reached age 50, the death benefit payable to the member's spouse or dependent(s) is the actuarial equivalent of 75% of the retirement benefit the member would have received had they retired on the date of death.



**Normal Form** 

of Benefit: Single Life Annuity; other options are also available.

COLA: None

The designated beneficiary of a plan member with less than 10 years of Credited Service will receive a refund of the member's accumulated contributions.

#### O. Other Pre-Retirement Death

Eligibility: Members are eligible for survivor benefits after the completion of 10 years of

Credited Service.

Benefit: If the member had not reached age 50, the death benefit payable to the member's

spouse or dependent(s) is the actuarial equivalent of 50% of the retirement benefit the member would have received had they retired on the date of death.

If the member had reached age 50, the death benefit payable to the member's spouse or dependent(s) is the actuarial equivalent of 75% of the retirement benefit the member would have received had they retired on the date of death.

Normal Form

of Benefit: Single Life Annuity; other options are also available.

COLA: None

The designated beneficiary of a plan member with less than 10 years of Credited Service will receive a refund of the member's accumulated contributions.

#### P. Post Retirement Death

Benefit determined by the form of benefit elected upon retirement.

### Q. Optional Forms

In lieu of electing the Normal Form of benefit, the optional forms of benefits available to all retirees are the 50%, 75%, 66 2/3% and 100% Joint and Survivor options, with or without the popup feature, with or without a guaranteed annual increase of 1%, 2% or 3%. A lump sum option is available for members not subject to collective bargaining who attain Normal Retirement status or 30 years of Credited Service.

#### R. Vested Termination

Eligibility: For members hired before February 26, 2012: A member has earned a non-

forfeitable right to Plan benefits after the completion of 10 years of Credited

Service.



For members hired after February 25, 2012: A member has earned a non-forfeitable right to Plan benefits after the completion of 5 years of Credited Service.

Benefit: The benefit is the member's accrued Normal Retirement Benefit as of the date of

termination. Benefit begins at the member's Early or Normal Retirement age and

will be reduced for Early Retirement if applicable.

Normal Form

of Benefit: Single Life Annuity; other options are also available.

COLA: None

Members terminating employment with less than 10 years of credited service will receive a refund of their own accumulated contributions.

#### S. Refunds

Eligibility: All members terminating employment with less than 10 years of Credited Service

(5 years of Credited Service for members hired after February 25, 2012) are eligible. Optionally, vested members may elect a refund in lieu of the vested

benefits otherwise due.

Benefit: A refund of the member's contributions.

### T. Member Contributions (Before Cost Sharing Mechanism)

11.0% of Compensation for members hired before February 26, 2012. 6.25% of Compensation for members hired after February 25, 2012 and members hired before February 26, 2012 who have elected to transfer to the tier of benefits covering members hired after February 25, 2012.

#### **U. Employer Contributions**

The amount determined by the actuary needed to fund the plan properly according to State laws. The Employer contribution is 19.6% of payroll for the fiscal year beginning October 1, 2012. After the fiscal year ending September 30, 2013, if the final required contribution is different than 19.6% of payroll, then the difference (positive or negative) is added to the Employer and member contribution rates based on a ratio of 1.4 to 1.0, respectively. Any actuarial gains or losses incurred by the Plan as a result of the variable interest rate for DROP members shall not be applied in the cost sharing analysis to affect the employee contribution rates.

#### V. One-Time Additional Benefit Payment

The Plan may provide a one-time payment to retirees if there are cumulative actuarial gains since October 1, 2011. If there are cumulative net actuarial gains since October 1, 2011, the Board of Trustees may recommend a one-time additional benefit payment to members who have been retired for at least five years.



#### W. Deferred Retirement Option Plan (DROP)

Eligibility: Members who attain Normal Retirement status or 30 years of Credited Service are

eligible to enter the DROP. Effective December 31, 2011, members are eligible to enter the DROP upon reaching Normal or Early Retirement status or when the sum

of Credited Service and age equals at least 75.

Benefit: The member's Credited Service and FAC are frozen upon entry into the DROP. The

monthly retirement benefit as described under Normal Retirement is calculated

based upon the frozen Credited Service and FAC.

Maximum

DROP Period: 60 months

Interest

Credited: For members who enter the DROP prior to December 31, 2011, the member's

DROP account is credited with interest at a rate equal to 6.5% per annum

compounded monthly on the prior month's ending balance. For members who enter the DROP on or after December 31, 2011, interest earned is based on a variable interest rate not to exceed 3% per year set annually by the Board of Trustees, unless the member elects to transfer DROP accruals to the City of

Lakeland Defined Contribution Plan.

Normal Form

of Benefit: Lump Sum, Direct Rollover, or Partial Lump Sum with a Direct Rollover of

remaining balance.

COLA: None

### X. Other Ancillary Benefits

There are no ancillary retirement type benefits not required by statutes but which might be deemed a City of Lakeland Employees' Pension and Retirement System liability if continued beyond the availability of funding by the current funding source.

#### Y. Changes from Previous Valuation

None.

